INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2010

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## Officials

Name	Title	Term Expires							
	Board of Education								
11									
(,	Before September 2009 Election)								
Jennifer Berte Dawn Humburg Trina Carda Brian Ricklefs Rick Pedersen	President Vice President	2011 2009 2009 2011 2009							
(After September 2009 Election)									
Brian Ricklefs Rick Pedersen Trina Carda Jennifer Berte Dawn Humburg	President Vice President	2011 2009 2013 2011 2013							
	School Officials								
Greg Darling	Superintendent								
Rhiannon Lange	District Secretary								
Annie Rathke	District Treasurer								

## **BRUCE D. FRINK**

## **Certified Public Accountant**

### lember:

American Institute of Certified Public Accountants

Iowa Society of Certified Public Accountants

### ervices:

Individual, Partnership and Corporate Tax Preparation

Year Round Tax Planning

**Electronic Filing** 

Payroll & Sales Tax Preparation

I.R.S. Representation

Monthly/Quarterly Write-Up

**Data Processing Services** 

**Payroll Preparation** 

Computerized Financial Statements

Bank Loan Assistance

## lus:

Over 30 years of Expertise and Experience

Evenings & Saturdays Available by Appointment

Extended Hours During Tax Season

## Independent Auditor's Report

To the Board of Education of Humboldt Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities and each major fund of Humboldt Community School District, Humboldt, Iowa as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business type activities and each major fund of Humboldt Community School District at June 30, 2010 and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated March 11, 2011 on our consideration of Humboldt Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 12 and 35 through 37 are not required parts of the financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Humboldt Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplemental information included in Schedules 1 through 5, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in our audit of the aforementioned financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Bruce D. Frisk

Bruce D. Frink Certified Public Accountant

March 11, 2011

## Management's Discussion and Analysis

Humboldt Community School District's provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ending June 30, 2010. We encourage readers to consider this information in conjunction with the District's financial statements which follow.

## 2010 FINANCIAL HIGHLIGHTS

- The District's General Fund balance decreased by over \$100,000. This is the fourth year in a row that the balance has decreased. The District had revenues of \$11,121,937 and \$11,222,852 was spent during the year. Had the state not done a 10% midyear state aid cut, the District most likely would have had an increase in the General Fund.
- The District experienced an increase in both Resident and BEDS enrollment. The October 2009 BEDS enrollment was 1224.2, while the October 2008 enrollment was 1182.3. This is indicative of the actual number of students attending District schools including open enrollment in students. The District has a plus 62.0 of open enrolled in students versus open enrolled out (down 17.6 from the prior year).
- Revenues increased by 10% from the prior year. This was due primarily to an increase in local sources of revenues by the District (including an income surtax). Expenditures increased by 8% due to increases in payroll and benefits.
- The District has actively pursued grants from various sources in order to enhance the District's course offerings.
- The District enjoys a 17% solvency ratio. This will allow for flexibility in light of long term trends toward decreasing revenues and inadequate allowable growth.

## USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Humboldt Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Humboldt Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Humboldt Community School District acts solely as an agent or custodian for the benefit of those outside of the District.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Other Supplementary Information provides detailed information about the nonmajor governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

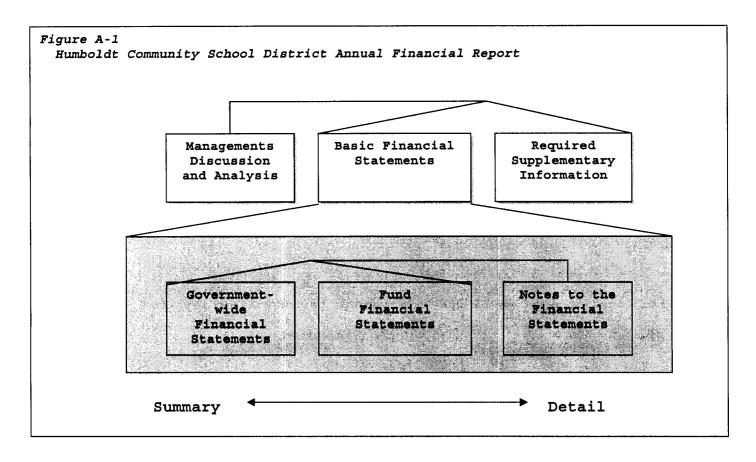


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide		Fund Statements	
	Statements	Governmental Funds	Proprietary Fund	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activity the District operates similar to private businesses: food services	Instances in which the district administers resources on behalf of someone else, such as scholarship programs
Required financial statements	• Statement of net assets • Statement of activities	• Balance sheet • Statement of revenues, expenditures and changes in fund balances	• Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows	• Statement of fiduciary net assets • Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

## REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

## Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The District has elected to present all funds as "major" for clarity of presentation.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in net assets and a statement of cash flows.

- 3) Fiduciary funds: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trust Funds.
  - Private-Purpose Trust Fund The District accounts for outside donations for scholarships for individual students in this fund.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's net assets for the year ended June 30, 2010 compared to the year ending June 30, 2009.

					Figure A-	3		
			•	Condensed :	Statement o	of Net Asset	s	
				(Expre	ssed in Th	ousands)		
		Governm	ental	Busine	ss Type	Tot	al	Total
		Activi	ties	Activ	vities	Dist	rict	Change
		June	30,	June	30,	June	30,	June 30,
		2010	2009	2010	2009	2010	2009	2009-2010
Current assets	\$ :	18,225	8,746	59	38	18,284	8,784	108.15%
Capital assets		3,529	2,882	24	39	3,553	2,921	21.64%
Total assets		21,754	11,628	83	77	21,837	11,705	86.56%
Current liabilities		4,875	4,442	-	8	4,875	4,450	9.55%
Non-current liabilities		9,356	237			9,356	237	3847.68%
Total liabilities		14,231	4,679		8	14,231	4,687	203.63%
Net Assets								
Invested in capital assets,								
net of related debt		3,529	2,882	24	39	3,553	2,921	21.64%
Restricted		1,815	2,080	-	-	1,815	2,080	-12.74%
Unrestricted		2,179	1,987	59	30	2,238	2,017	10.96%
Total net assets	\$	7,523	6,949	83	69	7,606	7,018	8.38%

Total net assets increased 8% primarily as a result of increases in capital assets. The General Fund decreased over \$101,000 as a result of salary increases, inadequate allowable growth and a midyear state aid cut. The District began collecting an income surtax which increased local source revenues.

Figure A-4 shows the changes in net assets for the year ended June 30, 2010 compared to year ended June 30, 2009.

			F	igure A-4			
			Changes	in Net A	ssets		
			(Express	ed in Thou	sands)		
	Governm	ental	Business	s Type	Tot	al	Total
	Activi	ties	Activi	ties	School D	istrict	Change
	2010	2009	2010	2009	2010	2009	2009-2010
Revenues:							
Program revenues:							
Charges for service							
and sales	\$ 681	642	245	252	926	894	3.58%
Operating grants,							
contributions and							
restricted interest	3,197	2,172	235	222	3,432	2,394	43.36%
General revenues:							
Property tax	4,029	3,430	-	-	4,029	3,430	17.46%
Income surtax	1,047	-	-	-	1,047	-	100.00%
Statewide sales, services							
and use tax	827	950	-	-	827	950	-12.95%
Unrestricted state grants	3,413	4,454	-	-	3,413	4,454	-23.37%
Unrestricted investment							
earnings	52	63	-	-	52	63	-17.46%
Other	116	52			116	52	123.08%
Total revenues	13,362	11,763	480	474	13,842	12,237	13.12%
Program expenses:							
Governmental activities:							
Instruction	8,083	8,059	-	-	8,083	8,059	0.30%
Support Services	3,648	2,919	-	-	3,648	2,919	24.97%
Non-instructional programs	-	12	466	474	466	486	-4.12%
Other expenses	1,058	1,191			1,058	1,191	-11.17%
Total expenses	12,789	12,181	466	474	13,255	12,655	4.748
Change in net assets	\$ 573	(418)	14	-	587	(418)	-240.43%

Property tax and unrestricted state grants account for 54% of the total revenue. The District's expenses primarily relate to instruction and support services which account for 89% of the total expenses.

## Governmental Activities

Revenues for governmental activities were \$13,362,612 and expenses were \$12,789,296 for the year ended June 30, 2010. The District continues to monitor discretionary spending and looking for additional sources of revenue in order to maintain programs.

The following table presents the total and net cost of the District's major governmental activities, instruction, support services, non-instructional programs and other expenditures, for the year ended June 30, 2010 compared to the year ended June 30, 2009.

			Figure	е А-5		
		Total and	Net Cost of G	overnmental	Activities	
	 		(Expressed in	n Thousands)		
	 Total	. Cost of Ser	vices	Net	Cost of Serv	ices
			Change			Change
	 2010	2009	2009-2010	2010	2009	2009-2010
Instruction	\$ 8,083	8,059	0.30%	4,712	5,730	-17.77%
Support services	3,648	2,919	24.97%	3,620	2,892	25.17%
Non-instructional programs	-	12	100.00%	-	12	-100.00%
Other expenses	 1,058	1,191	- <u>11.17</u> %	579	733	-21.01%
Totals	\$ 12,789	12,181	4.99%	8,911	9,367	-4.87%

For the year ended June 30, 2010:

- The cost financed by users of the District's programs was \$680,712.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$2,223,476.
- The net cost of governmental activities was financed with \$4,029,405 in property tax and \$3,413,468 in state foundation aid (a million dollar decrease).

## Proprietary-Type Activities

Revenues for the District's School Nutrition Fund were \$479,621 and expenses were \$465,802. The revenues include: charges for services, contributions, and federal and state reimbursements.

## Fiduciary Activities

The Trust Funds are funds given and designated by outside groups and people basically to be given as scholarships. These funds are not to be used to support the operations of the District expect as specifically allowed. Interest, but not principal, from the Louthan Fund can be used to pay for classroom supplies, but not salaries.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The Humboldt Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District is reflected in its governmental funds. As the District completed the fiscal year, its governmental funds reported combined fund balances of \$12,867,528, which is much larger than last year's ending fund balances of \$4,303,882.

This increase was almost entirely due to a \$9,125,000 revenue bond issue for the purpose of constructing a new junior high. This will reverse itself in FY11 and FY12 as the construction progresses.

## Governmental Fund Highlights

- The District has been trying to control its General Fund balance by holding the line on payroll and discretionary spending as well as obtaining outside grants.
- A positive open enrollment balance into the District helps maintain instructional programs with increased funding.
- The District collected over \$826,000 in statewide sales, services and use tax this fiscal year.
- The District enjoys a 17% solvency ratio. This is an indicator of the financial strength of the District. 10% is a widely accepted figure as being adequate.
- The PPEL and Capital Projects Fund balances increased, most of the expenditures were on items that will benefit the District for several years. The District issued \$9,125,000 of revenue bonds for the construction of a new junior high.

## BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Education annually adopts a budget after the required public notice and hearing. The budget for the current fiscal year is usually amended each April for revenues and expenditures that could not be anticipated the prior April. The budget amending process follows similar statutory procedures.

It is the District's practice, as is in most Iowa school districts, to budget expenditures at or about the maximum authorized spending. As a result, the District's certified budget should always exceed the actual expenditures for the year in total. During the year ended June 30, 2010, expenditures did not exceed the amended amount budgeted in any of the four functions. The District did not exceed the General Fund unspent authorized budget.

## CAPITAL ASSET AND DEBT ADMINISTRATION

## Capital Assets

By the end of fiscal year 2010, the District has invested more than \$3.5 million (net depreciation) in a broad range of capital assets including school buildings, athletic facilities, kitchens, computers and audio-visual equipment, administration building, transportation/storage facility, maintenance equipment, school buses, and other vehicles, library holdings and textbooks. Total depreciation expense for the year exceeded \$408,000.

			Ca	-	Figure A-6 ts, net of seed in Tho	Depreciati	.on		
		Govern Activi		Busines: Activi		Tota Distr		Total Change	
		June	30,	June	30,	June	30,	June 30,	
		2010	2009	2010	2009	2010	2009	2009-2010	
Land	\$	\$ 49 49	\$ 49 49	\$ 49 49	-	_	49 4		0.00%
Land improvements		302	324	-	-	302	324	-6.79%	
Buildings		1,559	1,578	-	-	1,559	1,578	-1.20%	
Furniture and equipment		972	1,115	39	24	1,011	1,139	-11.24%	
Totals	\$	2,882	3,066	39	24	2,921	3,090	- <u>5.47</u> %	

## Long-term Debt

The District maintains an early retirement program in an effort to contain costs while maintaining a high quality teaching staff. The District issued over \$9 million in revenue bonds in fiscal year 2010 for the construction of a new junior high school.

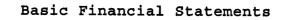
## ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- Enrollment will be the primary factor in determining the ability of the district to maintain and expand educational offerings.
- Maintaining a sound General Fund balance from year to year is important in order that
  the District can be able to take advantage of opportunities, absorb funding cuts, and
  keep property taxes down.
- Adequate allowable growth must be provided by the Legislature in order to give adequate salary increases plus be able to keep up with changing classroom requirements.
- The District is expanding sharing programs with the Twin Rivers Community School District in instructional areas as well as administrative positions.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, and creditors with a general overview of the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Greg Darling, Superintendent, Humboldt Community Schools, 1408 9<sup>th</sup> Avenue North, Humboldt, Iowa 50548.



## Statement of Net Assets

June 30, 2010

		Business Type _Activities	
	Governmental Activities	School Nutrition	Total
Assets			
Cash and pooled investments	\$ 12,736,390	45,201	12,781,591
Receivables:			
Property tax:	24 020		24 020
Current year	34,839 4,419,787	-	34,839 4,419,787
Succeeding year Succeeding year income surtax	4,419,787	<u>-</u>	4,419,787
Due from other governments	550,419	-	550,419
Other receivables	1,471	_	1,471
Inventories		14,513	14,513
Capital assets, net of accumulated depreciation	3,529,404	23,572	3,552,976
Total assets	21,754,008	83,286	21,837,294
Liabilities			
Accounts payable	332,423	212	332,635
Deferred revenue:			
Succeeding year property tax	4,419,787	-	4,419,787
Federal programs	123,168	-	123,168
Long term liabilities:			
Portion due within one year:			
Revenue bonds	225,000	-	225,000
Early retirement	97,473	-	97,473
Portion due after one year:			
Revenue bonds	8,900,000	-	8,900,000
Net OPEB liability	104,952	-	104,952
Early retirement	28,600		28,600
Total liabilities	14,231,403	212	14,231,615
Net assets			
Invested in capital assets, net of related debt	3,529,404	23,572	3,552,976
Restricted for:			
Debt service	309,508	-	309,508
Capital Projects	231,908	-	231,908
Management Fund	474,659	-	474,659
Physical Plant and Equipment Levy Fund	583,953	-	583,953
Categorical funding	214,251	-	214,251
Unrestricted	2,178,922	59,502	2,238,424
Total net assets	\$ 7,522,605	83,074	7,605,679

Statement of Activities

Year ended June 30, 2010

		ć	ţ	Net	Net (Expense) Revenue	iue Iue
		Progra	Program Revenues	and	and Changes in Net Assets	sets
			Operating Grants, Contributions			
		Charges for	and Restricted	Governmental	Business Type	
	Expenses	Service	Interest	Activities	Activities	Total
Functions/Programs:						
Governmental activities:						
Instruction	\$ 8,083,649	680,712	2,691,000	(4,711,937)	l	(4,711,937)
Support services:						
Student services	182,811	ţ	•	(182,811)	1	(182,811)
Instructional staff services	437,921	1	1	(437,921)	1	(437,921)
Administration services	1,048,273	ı	1	(1,048,273)	I	(1,048,273)
Operation and maintenance of plant services	1,627,406	1	27,923	(1,599,483)	1	(1,599,483)
Transportation services	351,568	1	1	(351,568)	1	(351,568)
	3,647,979	1	27,923	(3,620,056)	1	(3,620,056)
Other expenditures:						
Facilities acquisition and construction	204,127	1	14,866	(189,261)	I	(189,261)
AEA flowthrough	463,324	1	463,324	1	1	ı
Depreciation (unallocated)*	390,217	1	1	(390,217)	I	(390,217)
	1,057,668	1	478,190	(579,478)	i i	(579,478)
Total governmental activities	12,789,296	680,712	3,197,113	(8,911,471)	1	(8,911,471)

Statement of Activities

Year ended June 30, 2010

		Progra	Program Revenues	Net and (	Net (Expense) Revenue and Changes in Net Assets	nue ssets
			Operating Grants,			
	ı	Charges for	and Restricted	Governmental	Business Type	
	Expenses	Service	Interest	Activities	Activities	Total
Business type activities: Non-instructional programs:						
Nutrition services	465,802	244,935	234,686	1	13,819	13,819
Total	\$ 13,255,098	925,647	3,431,799	(8,911,471)	13,819	(8,897,652)
General Revenues:						
Property tax levied for:						
General purposes				\$ 3,380,943	ı	3,380,943
Management levy				325,488	1	325,488
Capital outlay				322,974	ı	322,974
Income surtax				1,046,977	I	1,046,977
Statewide sales, services and use tax				826,758	ı	826,758
Unrestricted state grants				3,413,468	1	3,413,468
Unrestricted investment earnings				52,369	1	52,369
Other				115,810	•	115,810
Total general revenues				9,484,787	1	9,484,787
Change in net assets				573,316	13,819	587,135
Net assets beginning of year				6,949,289	69,255	7,018,544
Net assets end of year				\$ 7,522,605	83,074	7,605,679

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expense of the various programs.

Balance Sheet Governmental Funds

June 30, 2010

Assets

Cash and pooled investments

Receivables:

	Total		12,736,390	34,839	4,419,787	481,698	550,419	1,471	18,224,604	332,423	4,419,787	481,698	123,168	5,357,076	214,251	309,508	9,356,908	1,277,064	1,709,797	12,867,528	18,224,604	
	Service	2017120	309,508	ı	I	ì	1	1	309,508	I	í	I	1	1	ŀ	309,508	•	•	1	309,508	309,508	
:	Capital	FIOJECES	9,261,325	1	1	ı	166,743	1	9,428,068	71,160	1	1	1	71,160	•	ı	9,356,908	ı	1	9,356,908	9,428,068	
Physical	Plant and	Equipment Levy	585,714	2,717	358,190	•	1	909	947,227	5,084	358,190	1		363,274	•	•	1	583,953		583,953	947,227	
	Management	Levy	597,046	2,821	260,001	1	•	865	860,733	1	260,001	1	1	260,001	i	1	•	600,732		600,732	860,733	
	Student	ACTIVITY	92,379	i	1	ı	t	1	92,379	1	I	ı	1	ı	1	1	1	92,379	+	92,379	92,379	
		General	\$ 1,890,418	29,301	3,801,596	481,698	383,676	1	\$ 6,586,689	\$ 256,179	3,801,596	481,698	123,168	4,662,641	214,251	ı	l	1	1,709,797	1,924,048	\$ 6,586,689	

Liabilities and Fund Balances

Succeeding year income surtax Due from other governments

Succeeding year

Property tax: Current year Other receivables

Total assets

Succeeding year property tax Succeeding year income surtax Federal programs

Deferred revenue:

Accounts payable

Liabilities:

Total liabilities

## Total liabilities and fund balances

Total fund balances

Unreserved, reported in:

Debt service

Capital projects Special revenue General fund

Categorical funding

Fund balances: Reserved for: See notes to financial statements.

\$ 7,522,605

## HUMBOLDT COMMUNITY SCHOOL DISTRICT

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2010

Total fund balances of governmental funds (Exhibit C)	\$ 12,867,528
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Income surtax receivable at June 30, 2010 is not recognized as income until received in the governmental funds, however it is shown as a receivable in the Statement of Net Assets.	481,698
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.	3,529,404
Long-term liabilities including revenue bonds, early retirement payable and net OPEB liability, are not due and payable in the current period and, therefore, are not reported as liabilities in the Governmental Funds.	(9,356,025)

Net assets of governmental activities (Exhibit A)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2010

	General	Student Activity	Management Levy	Physical Plant and Equipment Levy	Capital Projects	Nonmajor Debt Service	Total
Revenues: Local sources:							
Local tax	\$ 3,946,222	1	325,488	322,974	826,758	ı	5,421,442
Tuition	680,712	1	I	1	1	1	680,712
Other	394,735	240,968	22,802	5,121	12,904	1,962	678,492
State sources	4,983,633	ı	ľ	1	1	1	4,983,633
Federal sources	1,116,635	1	1	•	•	1	1,116,635
Total revenues	11,121,937	240,968	348,290	328,095	839,662	1,962	12,880,914
Expenditures:							
Instruction	7,775,659	256,141	150,913	•	91,930	i	8,274,643
Support services:							
Student services	182,811	i	ı	ı	1	ı	182,811
Instructional staff services	466,715	ı	ŀ	1	33,992	1	500,707
Administration services	1,045,582	1	2,691	ı	1	1	1,048,273
Operation and maintenance of plant service	937,805	1	126,179	I	637,425	ı	1,701,409
Transportation services	350,956	ı	612	8,495	98,485	1	458,548
	2,983,869	1	129,482	8,495	769,902	1	3,891,748

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2010

	General	Student Activity	Management Levy	Physical Plant and Equipment Levy	Capital Projects	Debt	Total
Other expenditures: Facilities acquisition and construction AEA flowthrough	463,324	1 1 1	1 1 1	281,320	531,233	1 1 1	812,553
Total expenditures	11,222,852	256,141	280,395	289,815	1,393,065	1	13,442,268
Excess (deficiency) of revenues over (under) expenditures	(100,915)	(15,173)	67,895	38,280	(553,403)	1,962	(561,354)
Other financing sources (uses): Issuance of revenue bonds	I	l	1		9,125,000	ı	9,125,000
Operating transfers in	I	ŧ	ı	319,406	ı	309,508	628,914
Operating transfers out	1	1	1	- The state of the	(309,508)	(319,406)	(628,914)
Total other financial sources (uses)	f		1	319,406	8,815,492	(9,898)	9,125,000
Net change in fund balances	(100,915)	(15,173)	67,895	357,686	8,262,089	(7,936)	8,563,646
Fund balances beginning of year	2,024,963	107,552	532,837	226,267	1,094,819	317,444	4,303,882
Fund balances end of year	\$ 1,924,048	92,379	600,732	583,953	9,356,908	309,508	12,867,528

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2010

Net change in fund balances - total governmental funds (Exhib	oit	E	:)
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\$ 8,563,646

Amounts reported for governmental activities in the Statement of Activities are different because:

Income surtaxes not collected for several months after the District's fiscal year ends are not considered "available" revenues in the governmental funds and are included as deferred revenues. They are, however, recorded as revenues in the statement of activities

This represents the change in income surtax receivable from FY09 to FY10

481,698

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:

Capital outlays	\$1,037,323	
Depreciation expense	(390,217)	647,106

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets.

(9,125,000)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Other postemployment benefits	(56,481)	
Early retirement	62,347	5,866

## Change in net assets of governmental activities (Exhibit B)

\$ 573,316

Statement of Revenues, Expenses and Changes in Fund Net Assets
Proprietary Fund

Year ended June 30, 2010

	School Nutrition
Operating revenue:	
Local sources:	
Charges for services	\$ 244,935
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	159,265
Benefits	36,328
Services	7,498
Supplies	244,302
Depreciation	18,409
Total operating expenses	465,802
Operating (loss)	(220,867)
Non-operating revenues:	
State sources	5,064
Federal sources	229,622
Total non-operating revenues	234,686
Change in fund net assets	13,819
Net assets beginning of year	69,255
Net assets end of year	\$ 83,074

## Statement of Cash Flows Proprietary Funds

Year ended June 30, 2010

	En	terprise School
	<u>N</u> 1	utrition
Cash flows from operating activities:		
Cash received from sale of lunches and breakfasts	\$	246,053
Cash payments to employees for services		(195,593)
Cash payments to suppliers for goods or services		(232,582)
Net cash (used by) operating activities		(182,122)
Cash flows from non-capital financing activities:		
State grants received		5,064
Federal grants received		196,730
Net cash provided by non-capital financing activities		201,794
Cash flows from capital financing activities:		
Acquisition of capital assets		(3,005)
Net increase in cash and cash equivalents		16,667
Cash and cash equivalents beginning of year		28,534
Cash and cash equivalents end of year	\$	45,201
Reconciliation of operating (loss) to net cash (used by)		
operating activities:		
Operating (loss)	\$	(220,867)
Adjustments to reconcile operating (loss) to net cash		
(used by) operating activities:		
Depreciation		18,409
Commodities used		32,892
Decrease in other receivables		1,118
(Increase) in inventory		(5,901)
(Decrease) in accounts payable		(7,773)
	\$	(182,122)

## Non-cash investing, capital and financing activities:

During the year ended June 30, 2010, the District received federal commodities valued at \$32,892.

## Statement of Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2010

	Private Purpose
	Trusts
Assets	
Cash and pooled investments Other receivables	\$ 2,137,442
other receivables	3,547
Total assets	2,140,989
Liabilities	
Accounts payable	237
Net Assets	
Reserved for general education	1,639,108
Reserved for scholarships	501,644
Total net assets	\$ 2,140,752

## Statement of Changes in Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2010

	Private Purpose
	Trusts
Additions: Local sources:	
<pre>Interest on investments (Decrease) in value of investments Contributions</pre>	\$ 228,430 (163,865) 3,000
Total additions	67,565
Deductions: Support services:	
Other	274,336
Total deductions	274,336
Change in net assets	(206,771)
Net assets beginning of year	_2,347,523
Net assets end of year	\$2,140,752

## Notes to Financial Statements

June 30, 2010

## (1) Summary of Significant Accounting Policies

Humboldt Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. The geographic area served includes the Cities of Humboldt and Dakota City, Iowa, and agricultural territory in Humboldt, Webster and Wright Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Humboldt Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Humboldt Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Humboldt County Assessor's Conference Board.

## B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The District has elected to present all funds as major funds for clarity of presentation.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Physical Plant and Equipment Levy Fund is utilized to account for the maintenance and equipping of the District's facilities.

The Management Levy Fund is utilized for the payment of insurance, unemployment and early retirement benefits.

The Student Activity Fund is used to account for extra curricular activities conducted on behalf of the students.

The Debt Service Fund is utilized to account for the payment of interest and principal on the District's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. The School Nutrition Fund is used to account for the food service operations of the District.

## C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and the fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Balance

The following accounting policies are followed in preparing the financial statements:

<u>Cash</u>, <u>Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Current property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year become effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2009.

 $\underline{\text{Due From Other Governments}}$  - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years. The District had no intangible assets meeting the threshold for capitalization.

Asset Class	Amount
Land	\$ 2,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	1,000
Other furniture and equipment	1,000
Intangible assets	75,000

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year-end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied as well as unspent grant proceeds.

Compensated Absences - District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2010.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Equity - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

## E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, expenditures did not exceed the amended amount budgeted in any of the four functions. The District did not exceed the General Fund unspent authorized budget.

## (2) Cash and Investments

The District's deposits at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had no investments at June 30, 2010.

## (3) Capital Assets

Capital assets activity for the year ended June 30, 2010 is as follows:

	Balance			Balance
	Beginning			End of
	of Year	Increases	Decreases	Year
Governmental activities:				
Capital assets not being depreciated:	\$ 49,250			49,250
Land	\$ 49,250	<del> </del>		49,230
Capital assets being depreciated:				
Land Improvements	1,118,188	96,392	-	1,214,580
Buildings	4,569,189	512,034	_	5,081,223
Furniture and Equipment	2,388,807	428,897	_	2,817,704
Total capital assets being depreciated	8,076,184	1,037,323		9,113,507
Less accumulated depreciation for:				
Land Improvements	816,000	26,802	-	842,802
Buildings	3,010,002	88,786	-	3,098,788
Furniture and Equipment	1,417,134	274,629		1,691,763
Total accumulated depreciation	5,243,136	390,217		5,633,353
Total capital assets being depreciated, net	2,833,048	647,106		3,480,154
Governmental activities, capital assets, net	\$ 2,882,298	647,106	-	3,529,404
Business type activities				
Furniture and Equipment	\$ 122,300	3,005	-	125,305
Less accumulated depreciation	83,324	18,409		101,733
Business type activities capital assets, net	\$ 38,976	(15,404)		23,572
Depreciation expense was charged to the foll	owing functio	ns:		
Governmental activities:				
Unallocated				\$ 390,217
Business type activities:				
Food service operations				\$ 18,409

## (4) Changes in Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2010 is as follows:

	Balance Beginning Year	Additions	Reductions	Balance End of Year	Due Within One Year
Net OPEB Liability	\$ 48,471	56,481	-	104,952	-
Early Retirement	188,420	73,273	135,620	126,073	97,473
Revenue Bonds		9,125,000		9,125,000	225,000
Total	\$ <u>236,891</u>	9,254,754	<u>135,620</u>	9,356,025	322,473

## Revenue Bonds Payable

In December 2009, the District issued revenue bonds for construction of a new junior high building. The revenue bonds will be repaid using statewide sales, services and use tax collected in the Capital Projects Fund. Current year collections of \$826,758 are more than sufficient to cover the annual payment of approximately \$660,000. Details of the District June 30, 2010 revenue bond indebtedness are as follows:

Year Ending	Bond Issue of December 23, 2009					
June 30,	Dohoo	D				
	Rates	Principal	Interest	Total		
2011	3.00%	\$ 225,000	384,787	609,787		
2012	3.00	290,000	369,673	659,673		
2013	3.25	300,000	360,972	660,972		
2014	3.25	360,000	351,223	711,223		
2015	3.50	370,000	339,522	709,522		
2016-2020	3.50-4.00	2,050,000	1,490,358	3,540,358		
2021-2025	4.00-4.40	2,475,000	1,054,637	3,529,637		
2026-2029	4.50-5.00	3,055,000	457,950	3,512,950		
Total		\$ <u>9,125,000</u>	4,809,122	13,934,122		

The District has pledged future statewide sales, services and use tax revenues to repay the \$9,125,000 bonds issued in December 2009. The bonds were issued for the purpose of financing a portion of the costs of constructing a new junior high building. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2029. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds are expected to require approximately 80 percent of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$13,934,122. For the current year no of principal and or interest was paid on the bonds and total statewide sales, services and use tax revenues were \$826,758.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds includes the following provisions:

- a) \$711,573 of the proceeds from the issuance of the revenue bonds are deposited in a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The balance of the proceeds shall be deposited to the project account.
- b) All proceeds from the statewide sales, services and use tax shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

The District has complied with all of the revenue bond provisions during the year ended June 30, 2010.

## (5) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.30% of their annual salary and the District is required to contribute 6.65% of annual covered salary. Contribution requirements are established by state statute. The District's contribution to IPERS for the years ended June 30, 2010, 2009, and 2008 were 430,137, \$421,604, and \$385,535 respectively, equal to the required contributions for each year.

## (6) Risk Management

Humboldt Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## (7) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$463,324 for year ended June 30, 2010 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

## (8) Early Retirement

The District offers a voluntary early retirement plan to its certified employees. Eligible employees must be at least age fifty-five and employees must have completed fifteen years of continuous service to the District. Employees must complete an application which is required to be approved by the Board of Education. Maximum retirement incentive for fiscal year 2010 is \$18,600. Early retirement benefits accrued during the year ended June 30, 2010 totaled \$73,273.

## (9) Interfund Transfers

The detail of Interfund transfers for the year ended June 30, 2010 is as follows:

Transfer to

Physical Plant and Equipment Levy

Debt Service

\$319,406

The board declared the previous debt issue to be complete and approved the transfer of the remaining funds to the PPEL Fund.

Debt Service Capital Projects \$309,508

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## (10) Other Postemployment Benefits (OPEB)

The District implemented GASB Statement No. 45, <u>Accounting and Financial Reporting by Employers for Postemployment Benefits other Than Pensions</u> during the year ended June 30, 2010.

Plan Description - The District operates a single-employer retiree benefit plan which provides medical benefits for retirees and their spouses. There are 121 active and 35 retired members in the plan. Participants must be age 55 or older at retirement. 10 active participants have declined the current plan coverage. All are included in this valuation.

The medical coverage is provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical benefit as active employees, which result in an implicit subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established and may be amended by the District. The District currently finances the retiree benefits plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

Annual required contribution	\$ 48,471
Interest on net OPEB Obligation	2,130
Adjustment to annual required contribution	5,880
Annual OPEB Cost	56,481
Contributions made	_
Increase in net OPEB obligation	56,481
Net OPEB obligation beginning of year	48,471
Net OPEB obligation end of year	\$ <u>104,952</u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of the year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

	Percentage of				
Year <u>Ended</u>	Annual OPEB Cost	Annual OPEB Cost Contributed	Net OPEB Obligation		
June 30, 2010	\$56,481	0.00%	\$104.952		

Funded Status and Funding Progress - As of July 1, 2008, the most recent actuarial valuation date for the period July 1, 2008 through June 30, 2010, the actuarial accrued liability was \$928,028, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$928,028. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$6,990,000 and the ratio of the UAAL to covered payroll was 13.3%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information, in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2008 actuarial valuation date, the frozen entry age actuarial cost method was used. The actuarial assumptions includes a 5% discount rate based on the District's funding policy. The projected annual medical trend rate is 6%.

Mortality rates are from the 94 Group Annuity Mortality Table, applied on a gender-specific basis. A zero employee turnover rate is assumed.

No benefit continuation is assumed post the age of 65. Due to the actuarial cost method selected, benefits are not related to salary levels.

### (11) Commitment

In June 2010, the District agreed to contracts totaling \$10,016,452 for the construction of a new junior high building which will adjoin the current high school.



Budgetary Comparison Schedule of Revenues, Expenditures/Expenses and Changes in Balances -Budget and Actual - All Governmental Funds and Proprietary Fund

# Required Supplementary Information

Year ended June 30, 2010

	Governmental Fund Types	Proprietary Fund Type	Total	Budgeted Amounts	Amounts	Final to Actual
	Actual	Actual	Actual	Original	Final	Variance
1						
Kevenues						
Local sources	\$ 6,780,646	244,935	7,025,581	6,732,896	6,732,896	292,685
State sources	4,983,633	5,064	4,988,697	6,141,781	6,141,781	(1,153,084)
Federal sources	1,116,635	229,622	1,346,257	443,200	443,200	903,057
Total revenues	12,880,914	479,621	13,360,535	13,317,877	13,317,877	42,658
Expenditures/Expenses						
Instruction	8,274,643	ı	8,274,643	8,674,278	8,674,278	399,635
Support services	3,891,748	I	3,891,748	4,605,000	4,605,000	713,252
Non-instructional programs	•	465,802	465,802	ı	475,000	9,198
Other expenditures	1,275,877	1	1,275,877	1,223,222	1,558,222	282,345
Total expenditures/expenses	13,442,268	465,802	13,908,070	14,502,500	15,312,500	1,404,430
Excess of revenues over expenditures/expenses	(561,354)	13,819	(547,535)	(1,184,623)	(1,994,623)	1,447,088
			•			
Other financing sources (uses)	9,125,000	1	9,125,000	1		9,125,000
Excess (deficiency) of revenues and other financing sources over (under) expenditures/expenses and						
other financing uses	8,563,646	13,819	8,577,465	(1,184,623)	(1,994,623)	10,572,088
Balance beginning of year	4,303,882	69,255	4,373,137	3,947,977	3,947,977	425,160
Balance end of year	\$ 12,867,528	83,074	12,950,602	2,763,354	1,953,354	10,997,248

Note to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. The District amended its budget two times increasing expenses by a total of \$810,000.

During the year ended June 30, 2010, expenditures did not exceed the amended amount budgeted in any of the four functions. The District did not exceed the General Fund unspent authorized budget.

Schedule of Funding Progress for the Retiree Health Plan (In Thousands)

Required Supplementary Information

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2009	Jul 1, 2008	\$0	\$928	\$928	0.0%	\$6,713	13.8%
2010	Jul 1, 2008	\$0	\$928	\$928		\$6,990	13.3%

See Note 10 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.



# Schedule of Changes in Individual Student Activity Accounts

	Balance			Balance
2 manumb	Beginning	Derramina	Transmill burns	End of
Account	of Year	Revenues	Expenditures	Year
Cross Country	\$ -	6,150	6,150	-
Boys Basketball	23,752	10,957	12,815	21,894
Football	2,700	16,659	19,359	· -
Baseball	· -	9,850	9,850	-
Boys Track	137	8,570	8,421	286
Boys Golf	-	1,077	1,077	-
Wrestling	751	6,653	7,404	-
Girls Basketball	11,690	4,728	8,314	8,104
Volleyball	<del>-</del>	8,077	7,633	444
Softball	-	15,485	15,485	-
Girls Track	~	8,147	7,365	782
Girls Golf	-	2,191	2,191	-
Soccer	-	3,518	3,518	_
Olympics	82	-	-	82
Spanish Club	442	283	402	323
Drama	4,386	6,548	6,634	4,300
Cheerleaders	825	2,653	3,478	-
Graphic Arts	573	-	-	573
Student Senate	5,557	3,895	4,237	5,215
Student Senate special	250	-	-	250
FFA	6,200	10,058	11,019	5,239
MS Cheerleading	528	-	-	528
Drill Team	8,907	14,217	17,586	5,538
Class of 2013	-	2,530	1,418	1,112
Class of 2012	682	-	-	682
Class of 2010	1,330	-	1,330	_
Class of 2011	2,320	350	411	2,259
Prom	827	1,990	2,817	-
Administration	95	74	147	22
High School	7,188	3,939	4,716	6,411
Middle School	2,374	3,384	3,515	2,243
Taft	1,118	3,183	2,974	1,327
Mease	4,508	2,014	3,166	3,356
Secondary Academic Boosters	4,552	675	1,726	3,501
Elementary Art	20	-	-	20
Elementary PE	12	~	-	12
High School Art	24	-	-	24
Elementary Special	32	-	-	32
Elementary Academic Boosters	4,093	6,956	8,736	2,313
Taft Character Counts	1,555	_	-	1,555
Vocal HS	2,204	6,908	7,176	1,936
Vocal MS	2,002	638	440	2,200
Vocal Elementary	1,204	1,097	1,803	498

# Schedule of Changes in Individual Student Activity Accounts

	Balance			Balance
	Beginning			End of
Account	of Year	Revenues	Expenditures	Year
Band HS	947	3,771	4,718	_
Band MS	1,828	2,104	1,726	2,206
Band Elementary	1,065	906	994	977
Band Resale HS	· <del>-</del>	7,052	7,052	-
Band Uniforms	3,004	1,876	1,402	3,478
Nokomis Reserve	6,254	761	450	6,565
Nokomis 2009	4,160	577	4,737	-
Nokomis 2010	-	28,500	24,338	4,162
Rockets - 6th Grade	660	-	107	553
Concessions	10	_	_	10
HS Memorials	314	398	712	-
Concessions - MS	369	-	-	369
Student Activity	(15,976)	37,674	32,697	(10,999)
Track Project	1,997	-	-	1,997
Checking Interest	-	75	75	-
Mease CD		66	66	
	107,552	257,214	272,387	92,379
Less interaccount transfers		(16,246)	(16,246)	
Totals	107,552	240,968	256,141	92,379

Combining Balance Sheet Private Purpose Trusts

Cramlet/ Esther Schnoor Hansen Scholarship Scholarship	82,054 10,567	82,054 10,567			ı	82,054 10,567 82,054 10,567	82,054 10,567
Joe & Edith Reasoner Educational Trust	11,662	11,662			ı	11,662	11,662
Harry Reasoner Educational Trust	4,239	4,239		1	1	4,239	4,239
Michael H. Baker Scholarshi <u>p</u>	10,013	10,013		3	I	10,013	10,013
Bertha Peterson Scholarship	7,659	7,659		1	I	7,659	7,659
Dan Rusher Memorial	7,231	7,231		1	I	7,231	7,231
Clyde R. & Nira Mease Scholarship	\$ 6,198	\$ 6,198		w	I	6,198	\$ 6,198
	Assets Cash and pooled investments Other receivables		Liabilities and Fund Balance	Current liabilities: Accounts payable	Fund balance: Reserved for general	Reserved for scholarships	

Combining Balance Sheet Private Purpose Trusts Year ended June 30, 2010

Howard G.

investments es Fund Balance ties:	Anderson Scholarship 10,862 - 10,862	Klasse Scholarship 20,736	Griffin Scholarship 304,173	Castle Theater Scholarship \$ 9,644 \$ \$ 9,644	E Ruth A. Louthen Trust 1,635,798 3,547 1,639,345	Bette L. Newton Scholarship 8,315 8,315	Rogness Scholarship 8,291	2,137,442 3,547 2,140,989
Reserved for scholarships	10,862	20,736	304,173	9,644	1,639,108	8,315	8,291	501,644 2,140,752 2,140,989

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Private Purpose Trusts

Year ended June 30, 2010

Esther Hansen Scholarship	13	13	275	(262)	10,829	10,567
Cramlet/ Schoor Scholarship S	891	891	2,000	(1,109)	83,163	82,054
Joe & Edith Reasoner Educational Trust	107	107	400	(293)	11,955	11,662
Harry Reasoner Educational Trust	0.00	50	150	(100)	4,339	4,239
Michael H. Baker Scholarship	169	169	250	(81)	10,094	10,013
Bertha Peterson Scholarship	8 2	8 22	275	(190)	7,849	7,659
Dan Rusher Memorial	365	3,000	250	3,115	4,116	7,231
Clyde R. & Nira Mease Scholarshi <u>p</u>	. 53 1 33	53	200	les (147)	6,345	\$ 6,198
	Revenues: Local sources: Interest on investments (Decrease in value of stock)	Contributions	Expenditures: Instruction: Regular instruction: Other	Excess (deficiency) of revenues over (under) expenditures	Balance beginning of year	Balance end of year

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Private Purpose Trusts

Totals	228,430	(163,865)	67,565	274,336	274,336	(206,771)	2,347,523	2,140,752
Rogness Scholarship	18	1 1	18	1,000	1,000	(985)	9,273	8,291
Bette L. Newton Scholarship	150	1 1	150	200	200	(350)	8,665	8,315
Howard G. & Ruth A. Louthen Trust	211,282	1 1	211,282	266,396	266,396	(55,114)	1,694,222	1,639,108
Castle Theater Scholarship	121	1 1	121	350	350	(229)	9,873	9,644
Griffin Scholarship	14,458	(163,865)	(149,407)	1,000	1,000	(150,407)	454,580	304,173
Klasse Scholarshi <u>p</u>	541	1 1	541	006	006	(326)	21,095	20,736
Anderson Scholarship	\$ 127	1 1	127	390	390	ues (263)	11,125	\$ 10,862
	Revenues: Local sources: Interest on investments	of stock) Contributions		Expenditures: Instruction: Regular instruction: Other		Excess (deficiency) of revenues over (under) expenditures	Balance beginning of year	Balance end of year

Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

For the Last Seven Years

			Modified	Accrual	Basis		
	2010	2009	2008	2007	2006	2005	2004
Revenues:							
Local sources:							
Local tax	\$ 5,421,442	\$ 4,380,103	4,619,566	4,832,670	4,708,402	4,500,733	4,574,524
Tuition	680,712	641,945	605,224	563,069	604,225	679,891	703,547
Other	678,492	584,228	785,249	737,907	528,340	512,747	436,592
State sources	4,983,633	5,739,568	5,674,712	5,314,953	5,119,715	5,127,797	472,698
Federal sources	1,116,635	413,810	415,101	637,089	305,622	322,688	170,904
Total	\$ 12,880,914	\$ 11,759,654	12,099,852	12,085,688	11,266,304	11,143,856	6,358,265
Expenditures:							
Instruction	\$ 8,274,643	\$ 7,822,206	7,714,983	7,083,230	6,559,869	6,686,620	6,367,845
Support services:							
Student	182,811	178,169	190,281	205,893	272,808	317,654	409,919
Instructional staff	500,707	505,899	506,433	546,597	452,163	567,479	319,374
Administration	1,048,273	1,052,134	1,113,036	1,062,281	893,063	1,028,026	994,212
Operation and maintenance of plant	1,701,409	920,998	881,125	974,165	805,227	792,801	787,221
Transportation	458,548	335,003	524,508	595,078	433,517	346,058	375,635
Non-instructional programs:							
Food service operations	ı	1	1	6,323	1	3,389	I
Other expenditures:							
Facilities acquisition	812,553	508,334	803,763	332,005	139,309	32,489	58,683
Debt Service:							
Principal	i	25,011	618,828	265,000	255,000	245,000	235,000
Interest and service charges	I	1	19,875	28,413	41,241	43,434	50,175
AEA flowthrough	463,324	426,384	416,080	393,205	377,143	379,759	378,152
Total	\$ 13,442,268	\$ 11,774,138	12,788,912	11,492,190	10,329,340	10,442,709	9,976,216

### Schedule of Expenditures of Federal Awards

Year ended June 30, 2009

Grantor/Program	CFDA Number	Grant Number	Expenditures
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Education:			
School Nutrition Cluster Programs:			
School Breakfast Program	10.553	FY10	28,017
Food Distribution (non-cash)	10.555	FY10	32,892
Special Milk Program for Children	10.556	FY10	2,119
National School Lunch Program	10.555	FY10	166,594
			229,622
U.S. Department of Education:			
Iowa Department of Education:			
Title I Grants to Local Educational Agencies	84.394	FY10	100,535
ARRA - Title I Grants to Local Educational Agencies,			
Recovery Act	84.389	FY10	39,461
ARRA - State Fiscal Stabilization Fund (SFSF) -			
Education State Grants, Recovery Act	84.394	FY10	585,565
Improving Teacher Quality - States Grants	84.367	FY10	49,498
Grants for Assessments and Related Activities	84.369	FY10	7,612
Title III - English Language Acquistion State Grants	84.365	FY10	228
Vocational Education - Basic Grants to States	84.048	FY10	6,161
Safe and Drug-Free Schools and Communities -			
States Grants	84.186	FY10	3,553
Prairieland Area Education Agency 8			
ARRA - Special Education - Grants to States,			
Recovery Act	84.391	FY10	148,205
Special Education - Grants to States (IDEA Part B)	84.027	FY10	62,906
Total			\$ 1,233,346

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Humboldt Community School District and is presented on the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

# BRUCE D. FRINK

## Certified Public Accountant

lember:

American Institute of Certified Public Accountants

Iowa Society of Certified Public Accountants

ervices:

Individual, Partnership and Corporate Tax Preparation

Year Round Tax Planning

**Electronic Filing** 

Payroll & Sales Tax Preparation

I.R.S. Representation

Monthly/Quarterly Write-Up

**Data Processing Services** 

Payroll Preparation

Computerized Financial Statements

Bank Loan Assistance

lus:

Over 30 years of Expertise and Experience

Evenings & Saturdays Available by Appointment

Extended Hours During Tax Season

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance
with Government Auditing Standards

To the Board of Education of the Humboldt Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Humboldt Community School District as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated March 11, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Humboldt Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Humboldt Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Humboldt Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-10 and II-B-10 to be material weaknesses.

A significant deficiency is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We identified no items which we consider to be significant deficiencies.

202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkcpa.com

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether Humboldt Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted no instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Humboldt Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the District's responses, we did not audit Humboldt Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Humboldt Community School District and other parties to whom Humboldt Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Humboldt Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK Certified Public Accountant

Bruce D. Frisk

March 11, 2011

# BRUCE D. FRINK

# Certified Public Accountant

### lember:

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### ervices:

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Electronic Filing

Payroll & Sales Tax Preparation

I.R.S. Representation

Monthly/Quarterly Write-Up

**Data Processing Services** 

**Payroll Preparation** 

Computerized Financial Statements

Bank Loan Assistance

### lus:

Over 30 years of Expertise and Experience

Evenings & Saturdays Available by Appointment

Extended Hours During Tax Season

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Program and on Internal Control

over Compliance in Accordance with OMB Circular A-133

To the Board of Education of Humboldt Community School District:

### Compliance

We have audited the compliance of Humboldt Community School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2010. Humboldt Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Humboldt Community School District's management. Our responsibility is to express an opinion on Humboldt Community School District's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Humboldt Community School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Humboldt Community School District's compliance with those requirements.

In our opinion Humboldt Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

### Internal Control over Compliance

The management of Humboldt Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered Humboldt Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Humboldt Community School District's internal control over compliance.

202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkcpa.com Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as discussed below, we identified a deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in the District's internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item III-A-10 to be a material weakness.

Humboldt Community School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the District's responses, we did not audit Humboldt Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Humboldt Community School District and other parties to whom Humboldt Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

BRUCE D. FRINK

Certified Public Accountant

Bruce D. Frisk

March 11, 2011

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

### Part I: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements.
- (b) Material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) A material weakness in internal control over major programs was disclosed by the audit of the financial statements.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
  - CFDA Number 84.394 ARRA State Fiscal Stabilization Fund (SFSF) Education State Grants, Recovery Act
  - Clustered programs:
    - CFDA Number 10.553 School Breakfast Program
    - CFDA Number 10.555 National School Lunch Program
    - CFDA Number 10.556 Special Milk Program for Children
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Humboldt Community School District did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

### Part II: Findings Related to the Financial Statements:

### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

### INTERNAL CONTROL DEFICIENCIES:

### II-A-10 SEGREGATION OF DUTIES

<u>Comment</u> - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties that are incompatible. The District has done a good job of segregating duties among the present staff, however, the District Secretary continues to have the ability to override the present controls and circumvent the internal control system.

Recommendation - We realize the job description, as defined by the Code of Iowa, of the Finance Manager makes the segregation of duties even more difficult and the elimination of the possibility of administrative override of the system improbable. However, we feel the board and the administration should review these policies annually and with each personnel change to insure the best possible control climate is maintained.

 $\frac{\text{Response}}{\text{possible}}$  - We will continue to review procedures to obtain the best controls

Conclusion - Response accepted.

## II-B-10 AUDITOR DRAFTING OF THE FINANCIAL STATEMENTS AND RELATED FOOTNOTE DISCLOSURES

Comment - As in prior years, we were requested to draft the audited financial statements and related footnote disclosures as part of our regular audit services. SAS 115, an auditing standard from the American Institute of Certified Public Accountants, requires auditors to communicate this situation as an internal control deficiency. Ultimately, it is management's responsibility to provide for the preparation of the District's statements and footnotes, and the responsibility of the auditor to determine the fairness of the presentation of those statements. From a practical standpoint we do both for you at the same time in connection with our audit. This is not unusual for us to do this with organizations of your size. However, based on this auditing standard, it is our responsibility to inform you that this deficiency could result in a misstatement to the financial statements that could have been prevented or detected by the District's management. As in prior years, we have instructed management to review a draft of the auditor prepared financial statements in detail for their accuracy; we have answered any questions they might have, and encouraged research of any accounting guidance in connection with the adequacy and appropriateness of classification and disclosure in your financial statements. We are satisfied that the appropriate steps have been taken to provide you with the completed financial statements.

<u>Recommendation</u> - It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

<u>Response</u> - We feel our review of the draft financials is adequate for us to accept this risk.

Conclusion - Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

## Part III: Findings and Questioned Costs For Federal Awards:

### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

### INTERNAL CONTROL DEFICIENCIES:

CFDA Number 10.553 - School Breakfast Program

CFDA Number 10.555 - National School Lunch Program

CFDA Number 10.556 - Special Milk Program for Children

Federal Award Year: 2010 US Department of Agriculture

Passed through Iowa Department of Education

CFDA Number 84.394: ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants,

Recovery Act

Federal Award Year: 2010 U.S. Department of Education

Passed through Iowa Department of Education

III-A-10 <u>SEGREGATION OF DUTIES</u> - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties that are incompatible. The District has done a good job of segregating duties among the present staff, however, the District Secretary continues to have the ability to override the present controls and circumvent the internal control system.

Recommendation - We realize the job description, as defined by the Code of Iowa, of the Finance Manager makes the segregation of duties even more difficult and the elimination of the possibility of administrative override of the system improbable. However, we feel the board and the administration should review these policies annually and with each personnel change to insure the best possible control climate is maintained.

Response and Corrective Action Planned - We will continue to review procedures to obtain the best controls possible.

Conclusion - Response accepted.

### Schedule of Findings and Questioned Costs

Year ended June 30, 2010

## Part IV: Other Findings Related to Required Statutory Reporting:

- IV-A-10 Certified Budget During the year ended June 30, 2010, expenditures did not exceed the amount budgeted in any of the four functions. The District did not exceed the General Fund unspent authorized budget.
- IV-B-10 <u>Questionable Disbursements</u> We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-10 Travel Expense No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-D-10 Business Transactions No business transactions between the District and District officials or employees were noted.
- IV-E-10 Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-10 Board Minutes We noted no transactions requiring Board approval which had not been approved by the Board.
- IV-G-10 Deposits and Investments We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.
- IV-H-10 <u>Certified Annual Report</u> The Certified Annual Report was certified timely with the Department of Education.
- IV-I-10 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Department of Education were noted.
- IV-J-10 <u>Supplementary Weighting</u> No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- IV-K-10 Categorical Funding No instances were noted of categorical funding being used to supplant rather than supplement other funds.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

# Part IV: Other Findings Related to Required Statutory Reporting: (continued)

IV-L-10 Statewide sales, services and use tax - No instances of non-compliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax. For the year ended June 30, 2010, the District's financial activity and other required information for the statewide sales, services and use tax are as follows:

Beginning balance		\$459,029
Statewide sales, services and use tax revenue		826,758
Expenditures/transfers out: School infrastructure: Equipment Building Improvements	\$246,747 732,137	978,884
Ending balance		\$ <u>306,903</u>

The statewide sales, services and use tax revenue received during the year ended June 30, 2010 is equivalent to a reduction in the following levies:

	Per \$1,000 Of Taxable Valuation	Property Tax Dollars
Debt Service Levy Physical Plant and Equipment Levy	\$1.56 1.00	\$503,695 323,063
	\$ <u>2.56</u>	<u>826,758</u>